Draft 2 - Blue - New Text [Purple] - Deleted Text DRAFT 2
Red Text - language without School Fees Task Force consensus January 4, 2019
R277. Education, Administration.
R277-407. School Fees.
R277-407-1. Authority and Purpose.
(1) This rule is authorized under:
(a) Utah Constitution Article X, Section 3, which vests general control and supervision
over public education in the Board;
(b) Article X, Section 2 of the Utah Constitution, which provides that:
(i) public elementary schools shall be free; and
(ii) secondary schools shall be free, unless the Legislature authorizes the imposition
of fees;
(c) Subsection 53E-3-401(4), which allows the Board to make rules to execute the
Board's duties and responsibilities under the Utah Constitution and state law; [and]
(d) Subsection 53G-7-503(2), which [authorizes] requires the Board to adopt rules
regarding student fees[-]; and
(e) Subsection 53G-7-504 which authorizes waiver of fees for eligible students with
appropriate documentation.
(2) This rule also serves to comply with the order arising from the Permanent Injunction
issued in Doe v. Utah State Board of Education, Civil No. 920903376 (3rd District 1994).
(3) The purpose of this rule is to:
(a) permit the orderly establishment of a system of reasonable fees;
(b) provide adequate notice to students and families of fees and fee waiver
requirements; and

R277-407-2. Definitions.

participation.

(c) prohibit practices that would:

(i) exclude those unable to pay from participation in school-sponsored activities; or

(ii) create a burden on a student or family as to have a detrimental impact on

	Draft 2 - <u>Blue</u> - New Text [Purple] - Deleted Text Red Text - language without School Fees Task Force consensus January 4, 2019
28	(1) "Co-curricular activity" means an activity, course, or program, outside of school
29	hours, that also includes a required regular school day program or curriculum.
30	(2) "Extracurricular activity" means an activity or program for students, outside of the
31	regular school day, that:
32	(a) is sponsored, recognized, or sanctioned by an LEA; and
33	(b) supplements or compliments, but is not part of, the LEA's required program or
34	regular curriculum.
35	[(1)](3)(a) "Fee" means something of monetary value requested or required by an LEA
36	as a condition to a student's participation in an activity, class, or program provided, sponsored,
37	or supported by a school.
38	(b) "Fee" includes money or something of monetary value raised by a student or the
39	student's family through fund-raising. [any charge, deposit, rental, or other mandatory
40	payment, however designated, whether in the form of money or goods.
41	(b) An admission fee, transportation charge, or similar payment to a third party is a fee
42	if the charge is made in connection with an activity or function sponsored by or through a
43	school.
44	(c) For purposes of this rule, a charge related to the National School Lunch Program
45	is not a fee.]
46	(4)(a) "Fundraiser," "fundraising," or "fundraising activity" means an activity or event
47	provided, sponsored, or supported by a school that uses students to generate funds to raise
48	money to:
49	(i) provide financial support to a school or any of the school's classes, groups, teams,
50	or programs; or
51	(ii) benefit a particular charity or for other charitable purposes.
52	(b) "Fundraiser," "fundraising," or "fundraising activity" may include:
53	(i) the sale of goods or services;
54	(ii) the solicitation of monetary contributions from individuals or businesses; or
55	(iii) other lawful means or methods that use students to generate funds.

	Draft 2 - <u>Blue</u> - New Text [Purple] - Deleted Text Red Text - language without School Fees Task Force consensus January 4, 2019
56	(c) "Fundraiser," "fundraising," or "fundraising activity" does not include an alternative
57	method of raising revenue without students.
58	(5) "Group fundraiser" or "group fundraising" means a fundraising activity where the
59	money raised:
30	(a) is used for the mutual benefit of the group, team, or organization; and
31	(b) is not used to offset the fees of individual students.
62	(6) "Individual fundraiser" or "individual fundraising" means a fundraising activity where
63	money is raised by each individual student to pay the individual student's fees.
64	$[\frac{(2)}{(7)}]$ "LEA" includes, for purposes of this rule, the Utah Schools for the Deaf and the
65	Blind.
66	(8) "Noncurricular club" has the same meaning as that term is defined in Section 53G-
67	<u>7-701.</u>
86	(9) "Non-waivable charge" means a cost, payment, or expenditure that:
69	(a) is a personal discretionary charge or purchase, including:
70	(i) a charge for insurance, unless the insurance is required for a student to participate
71	in an activity, class, or program;
72	(ii) a charge for college credit related to the successful completion of:
73	(A) a concurrent enrollment class; or
74	(B) an advanced placement examination; or
75	(iii) except when requested or required by an LEA, a charge for a personal consumable
76	item such as a yearbook, class ring, letterman jacket or sweater, or other similar item;
77	(b) is subject to sales tax as described in Utah State Tax Commission Publication 35,
78	Sales Tax Information for Public and Private Elementary and Secondary Schools; or
79	(c) by Utah Code, federal law, or Board rule is designated not to be a fee, including
30	(i) a school uniform as provided in Section 53G-7-801;
31	(ii) a school lunch; or
32	(iii) a charge for a replacement for damaged or lost school equipment or supplies.
33	[[(3)](6) "Optional project" means a non-mandatory project chosen and retained by a
34	student, for which the student covers the cost or provides the materials, in lieu of, or in addition

	Draft 2 - Blue - New Text [Purple] - Deleted Text Red Text - language without School Fees Task Force consensus DRAFT 2 January 4, 2019
85	to a mandatory classroom project otherwise available to the student which would require only
86	school-supplied materials.]
87	[(8)](10)(a) "Provided, sponsored, or supported by a school" means an activity, class,
88	program, fundraiser, club, camp, clinic, or other event that is authorized by an LEA or school,
89	according to local education board policy, and satisfies at least one of the following conditions:
90	(i) the activity, class, program, fundraiser, club, camp, clinic, or other event is managed
91	or supervised by an LEA or school, or an LEA or school employee;
92	(ii) the activity, class, program, fundraiser, club, camp, clinic, or other event uses, more
93	than inconsequentially, the LEA or school's facilities, equipment, or other school resources;
94	<u>or</u>
95	(iii) the activity, class, program, fund-raising event, club, camp, clinic, or other event is
96	supported or subsidized, more than inconsequentially, by public funds, including the school's
97	activity funds or minimum school program dollars.
98	(b) "Provided, sponsored, or supported by a school" does not include an activity, class,
99	or program that meets the criteria of a noncurricular club as described in Title 53G, Chapter
100	7, Part 7, Student Clubs.
101	[(4)](11)(a) "Provision in lieu of fee waiver" means an alternative to fee payment or
102	waiver of fee payment.
103	(b) "Provision in lieu of fee waiver" does not include a [A] plan under which fees are
104	paid in installments or under some other delayed payment arrangement. [is not a waiver or
105	provision in lieu of fee waiver.]
106	(12) "Regular school day" has the same meaning as the term "school day" described
107	in Section R277-419-2.
108	(13) "Requested or required by an LEA as a condition to a student's participation"
109	means something of monetary value that is impliedly or explicitly mandated or necessary for
110	a student, parent, or family to provide so that a student may:
111	(a) fully participate in school or in a school activity, class, or program;

(b) successfully complete a school class for the highest grade; or

112

	Draft 2 - Blue - New Text [Purple] - Deleted Text Red Text - language without School Fees Task Force consensus DRAFT 2 January 4, 2019
113	(c) avoid a direct or indirect limitation on full participation in a school activity, class, or
114	program, including limitations created by:
115	(i) peer pressure, shaming, stigmatizing, bullying, or the like; or
116	(ii) withholding or curtailing any privilege that is otherwise provided to any other student.
117	[(1)](14)(a) "Something of monetary value" means a charge, expense, deposit, rental,
118	fine, or payment, regardless of how the payment is termed, described, requested or required
119	directly or indirectly, in the form of money, goods or services.
120	(b) "Something of monetary value" includes:
121	(i) charges or expenditures for a school field trip or activity trip, including related
122	transportation, food, lodging, and admission charges;
123	(ii) payments made to a third party that provide a part of a school activity, class, or
124	program;
125	(iii) classroom supplies or materials; and
126	(iv) a fine, except for a fine specifically approved by an LEA for which a student is
127	presumed responsible, including a fine for:
128	(A) failing to return school property;
129	(B) losing, wasting, or damaging private or school property through intentional,
130	careless, or irresponsible behavior; and
131	(C) improper use of school property, including a parking violation.
132	[(5)](15)(a) "Student supplies" means items which are the personal property of a
133	student which, although used in the instructional process, are also commonly purchased and
134	used by persons not enrolled in the class or activity in question and have a high probability of
135	regular use in other than school-sponsored activities.
136	(b) "Student supplies" include:
137	(i) pencils;
138	(ii) paper;
139	(iii) notebooks;
140	(iv) crayons;
141	(v) scissors;

142

143

144

145

146

147

148

149

150

151

152

153

154

155

156

157

158

159

160

161

166

- 163 (b) textbooks;
- 164 (c) supplies, except for student supplies described in Subsection (6)[supplies]; or
- 165 (d) any class or regular school day activity, including assemblies and field trips.
 - [(2) A school may charge textbook fees in grades seven through twelve.]
- 167 (2)(a) In accordance with the requirements of Section R277-407-4, an LEA may charge 168 a fee [may be charged] in connection with an activity, class, or program provided, sponsored, 169 or supported by a school for a student in kindergarten through grade six if the activity, class,

	Draft 2 - Blue - New Text [Purple] - Deleted Text Red Text - language without School Fees Task Force consensus DRAFT 2 January 4, 2019
170	or program provided, sponsored, or supported by a school takes place outside the regular
171	school day.
172	(b) An LEA may charge a fee [may be charged] in connection with an activity, class,
173	or program provided, sponsored, or supported by a school for a student in a secondary school
174	that takes place during or outside of the regular school day if the fee is approved as provided
175	in this R277-407.
176	(c) All fees are subject to the fee waiver provisions of Section R277-407-8.
177	(3)(a) Notwithstanding, Subsection (1) and except as provided in Subsection (3)(b),
178	a school may charge \underline{a} fee[\underline{s}] to \underline{a} student[\underline{s}] in [\underline{sixth}] grade \underline{six} if the student attends a school
179	that includes any of grades seven through twelve.
180	(b) A school that provides instruction to students in grades other than grades six
181	through twelve may not charge fees for grade six unless the school follows a secondary model
182	of delivering instruction to the school's grade six students.
183	[(b)](c) If a school charges fees in accordance with Subsection (3)(a), the school shall
184	annually provide notice to parents that the school will collect fees from $\underline{\text{grade six}} [\underline{\text{sixth grades}}]$
185	students and that the fees are subject to waiver.
186	(4) If a class is established or approved, which requires payment of fees or purchase
187	of items in order for students to participate fully and to have the opportunity to acquire all skills
188	and knowledge required for full credit and highest grades, the fees or costs for the class shall
189	be subject to the fee waiver provisions of Rule R277-407-[6]8.
190	(5)(a) In project related courses, projects required for course completion shall be free
191	to all students.
192	(b) A school may require a student at any grade level to provide materials or pay for
193	an additional [optional] discretionary project[-,] if the student chooses a project in lieu of, or in
194	addition to a required classroom project.
195	(c) A school shall avoid allowing high cost additional projects, particularly if

197

authorization of an additional discretionary project results in pressure on a student by teachers

or peers to also complete a similar high cost project.

	Draft 2 - Blue - New Text [Purple] - Deleted Text Red Text - language without School Fees Task Force consensus DRAFT 2 January 4, 2019
227	clothing that meet specific requirements, including requesting a specific color, style, fabric, or
228	imprints, the cost of the special shoes or items of clothing are:
229	(a) considered a fee; and
230	(b) subject to fee waiver.
231	(9) As provided in Subsection 53G-7-802(4), an LEA's school uniform policy, including
232	a requirement for a student to wear a school uniform, is not considered a fee for either an
233	elementary or a secondary school if the LEA's school uniform policy is consistent with the
234	requirements of Title 53G, Chapter 7, Part 8, School Uniforms.
235	R277-407-4. School Activities Outside of the Regular School Day.
236	(1) A school may charge a fee, subject to the provisions of Section R277-407-8[6], in
237	connection with any school-sponsored activity, that [which] does not take place during the
238	regular school day, regardless of the age or grade level of the student, if participation in the
239	activity is voluntary and does not affect a student's grade or ability to participate fully in any
240	course taught during the regular school day.
241	(2) A fee related to [an] a co-curricular or extracurricular activity[: may not exceed limits
242	established by the LEA governing board] may not exceed the maximum fee amounts for the
243	co-curricular or extracurricular activity adopted by the LEA governing board as described in
244	Subsection R277-407-6(3).
245	(3) A school [shall] may only collect a fee [s] for an activity, class, or program provided,
246	sponsored, or supported by a school [school-sponsored activities] consistent with LEA policies
247	and state law.
248	(4) An LEA that provides, sponsors, or supports an activity, class, or program outside
249	of the regular school day or school calendar is subject to the provisions of this rule regardless
250	of the time or season of the activity, class, or program.
251	R277-407-5. Fee-Waivable Activities, Classes, or Programs Provided, Sponsored, or

Supported by a School.

Fees for the following are waivable:

252253

	Draft 2 - <u>Blue</u> - New Text [Purple] - Deleted Text
254	(1) an activity, class, or program that is:
255	(a) primarily intended to serve school-age children; and
256	(b) taught or administered, more than inconsequentially, by a school employee as part
257	of the employee's assignment;
258	(2) an activity, class, or program that is explicitly or implicitly required:
259	(a) as a condition to receive a higher grade, or for successful completion of a school
260	class or to receive credit, including a requirement for a student to attend a concert or museum
261	as part of a music or art class for extra credit; or
262	(b) as a condition to participate in a school activity, class, program, or team, including,
263	a requirement for a student to participate in a summer camp or clinic for students who seek
264	to participate on a school team, such as cheerleading, football, soccer, dance, or another
265	team;
266	(3) an activity or program that is promoted by a school employee, such as a coach,
267	advisor, teacher, school-recognized volunteer, or similar person, during school hours where
268	it could be reasonably understood that the school employee is acting in the employee's official
269	capacity;
270	(4) an activity or program where full participation in the activity or program includes:
271	(a) travel for state or national educational experiences or competitions;
272	(b) debate camps or competitions; or
273	(c) music camps or competitions; and
274	(5) a concurrent enrollment, CTE, or AP course.
275	R277-407-[5]6. [General Provisions] LEA Requirements to Establish a Fee Schedule –
275 276	Maximum Fee Amounts – Notice to Parents.
277	(1) An LEA, school, school official, or employee may not charge or assess a fee or
278	request or require something of monetary value in connection with [any] an activity, class, or
279 279	program provided, sponsored, or supported by a school [school-sponsored or supported
279 280	activity,] including [an] for a co-curricular or extracurricular activity, unless the fee:
281	
∠U I	(a) has been set and approved by the LEA's governing board;

	Draft 2 - <u>Blue</u> - New Text [Purple] - Deleted Text Red Text - language without School Fees Task Force consensus January 4, 2019
282	(b) is equal to or less than the maximum fee amount established by the LEA governing
283	board as described in Subsection (3); and
284	(c) is included in [distributed in] an approved fee schedule or notice in accordance with
285	this rule.
286	[(2)](2)(a) On or before April 1, and in consultation with stakeholders, [A]an LEA
287	governing board shall <u>annually</u> adopt[ed] a fee schedule and fee policies for the LEA [at least
288	once each year] in a regularly scheduled public meeting.
289	(b) Before approving the LEA's fee schedule described in this Section, an LEA shall
290	provide an opportunity for the public to comment on the proposed fee schedule during a
291	minimum of two public LEA governing board meetings.
292	[(b)](c) An LEA shall <u>:</u>
293	(i) provide public notice of the meetings described in Subsections (2)(a) and (b) in
294	accordance with Title 52, Chapter 4, Open and Public Meetings Act; and
295	(ii) [shall] encourage public participation in the development of fee schedules and
296	waiver policies.
297	(d) In addition to the notice requirements of Subsection(2)(c), an LEA shall provide
298	notice to parents and students of the meetings described in Subsections (2)(a) and (b) using
299	the same form of communication regularly used by the LEA to communicate with parents,
300	[which may include]including notice by e-mail, text, flyer, or phone call.
301	[(c)](e) An LEA shall keep minutes of meetings during which fee and waiver policies
302	are developed or adopted, together with copies of approved policies, in accordance with
303	Section 52-4-203.
304	(3)(a) As part of an LEA's fee setting process, the LEA shall establish a per student
305	annual maximum fee amount that the LEA's schools may charge a student for the student's
306	participation in all courses, programs, and activities provided, sponsored, or supported by a
307	school for the year.
308	(b) An LEA shall establish:
309	(i) a maximum fee amount per student for each activity; and
310	(ii) a maximum total aggregate fee amount per student per school year.

	Draft 2 - <u>Blue</u> - New Text [Purple] - Deleted Text Red Text - language without School Fees Task Force consensus January 4, 2019
311	(c) The amount of revenue raised by a student through an individual fundraiser shall
312	be [considered]included as part of the maximum fee amount per student for the activity and
313	maximum total aggregate fee amount per student.
314	(4) As part of an LEA's fee setting process described in this Section, the LEA may
315	review and consider [at least] the following per school:
316	(a) the school's cost to provide the activity, class, or program;
317	[(a)](b) the school's student enrollment;
318	[(b)](c) the median income of families:
319	(i) within the school's boundary; or
320	(ii) enrolled in the school;
321	[(c)](d) the number and monetary amount of fee waivers, designated by individual fee,
322	annually granted within the prior three years;
323	[(d)](e) the historical participation and school interest in certain activities;
324	[(e)](f) the prior year fee schedule;
325	[(f)](g) the amount of revenue collected from each fee in the prior year;
326	[(g)](h) fund-raising capacity;
327	[(h)](i) prior year community donors; and
328	[(i)](j) other resources available, including through donations and fundraising.
329	[(3)] (5)(a) An LEA shall [adopt procedures to reasonably ensure that the] <u>annually</u>
330	provide written notice to a parent or guardian of each [child] student who attends a school
331	within the LEA [receives written notice] of all current and applicable fee schedules and fee
332	waiver policies.
333	(6)(a) An LEA shall annually:
334	(i) publish the LEA's fee waiver policies and fee schedule, including the fee maximums
335	described in Subsection (3), on each of the LEA's schools' websites; and
336	(ii) include a copy of the LEA's fee schedule and fee waiver policies with the LEA's
337	registration materials.

	Draft 2 - <u>Blue</u> - New Text [Purple] - Deleted Text Red Text - language without School Fees Task Force consensus January 4, 2019
338	(b) If an LEA's student [and]or parent population in a single language other than
339	English exceeds [more that] 20%, the LEA shall also publish the LEA's fee schedule and fee
340	waiver policies in the language of those families.
341	(c) An LEA representative shall meet personally with each student's parent or family
342	and make available an interpreter for the parent [or family] to understand the LEA's fee waiver
343	schedules and policies if the student or [family's]parent's first language:
344	(i) is a language other than English; and
345	(ii) doesn't meet the benchmark described in Subsection (6)(b).
346	(7) A notice described in Subsection (6) shall:
347	(a) be in a form approved by the Board; and
348	(b) include the following:
349	(i) for a school serving elementary students:
350	(A) School Fees Notice for Families of Children in Elementary School;
351	(B) Fee Waiver applications (Elementary School);
352	(C) Fee Waiver Decision and Appeals Form; and
353	(D) an Elementary school poster; and
354	(ii) for a school serving secondary students:
355	(A) School Fees Notice For Families of Students in a Secondary School;
356	(B) Fee Waiver Application (Secondary School);
357	(C) Application for Fee Waivers and Community Service (Secondary School);
358	(D) Community Service Obligations (Secondary School);
359	(E) Community Service Assignments and Notice of Appeal Rights;
360	(F) Appeal of Community Service Assignment; and
361	(G) A secondary school poster.
362	[(b)] (8)(a) An LEA policy shall include easily understandable procedures for obtaining
363	a fee waiver and for appealing an LEA's denial of a fee waiver, as soon as possible before
364	[prior to the time when] the fee[s] becomes due.
365	(b) If an LEA denies a student or parent request for a fee waiver, the LEA shall provide
366	the student or parent:

Draft 2 - <u>Blue</u> - New Text [Purple] - Deleted Text Red Text - language without School Fees Task Force consensus DRAFT 2 January 4, 2019
(i) the LEA's decision to deny a waiver; and
(ii) the procedure for the appeal in the form approved by the Board.
[(4) An LEA shall include a copy of the schedules and waiver policies with registration
materials provided to potential or continuing students.]
[(5)] <u>(9)</u> (a) A school may not deny a present or former student receipt of transcripts or
a diploma, nor may a school refuse to issue a grade for a course for failure to pay school fees.
(b) A school may impose a reasonable charge to cover the cost of duplicating, [or]
mailing, or transmitting transcripts and other school records.
(c) A school may not charge for duplicating, [or] mailing, or transmitting copies of
school records to an elementary or secondary school in which a former student is enrolled or
intends to enroll.
$[\frac{(6)}{10}]$ To preserve equal opportunity for all students and to limit diversion of money
and school and staff resources from the basic school program, each LEA's fee policies shall
be designed to limit student expenditures for school-sponsored activities, including
expenditures for activities, uniforms, clubs, clinics, travel, and subject area and vocational
leadership organizations, whether local, state, or national.
R277-407-7. Donations in lieu of Fees.
[(7)] (1)(a) A school may not request or accept a donation in lieu of a fee from a student
$\underline{\text{or parent unless the activity, class, or program for which the donation is solicited will otherwise}\\$
be fully funded by the LEA and receipt of the donation will not affect participation by an
individual student.
(b) A donation is a fee if a student or parent is required to make the donation as a
condition to the student's participation in an activity, class, or program.
(c) An LEA may solicit and accept a donation or contribution in accordance with the
LEA's policies, but all such requests must clearly state that donations and contributions by a

student or parent are voluntary.

participate in an activity.]

[(b) A donation is a fee if a student is required to make a donation in order to

	Draft 2 - <u>Blue</u> - New Text [Purple] - Deleted Text Red Text - language without School Fees Task Force consensus DRAFT 2 January 4, 2019
395	(2) If an LEA solicits donations, the LEA:
396	(a) shall solicit and handle donations in accordance with policies established by the
397	LEA; and
398	(b) may not place any undue burden on a student or family in relation to a donation
399	(3) An LEA may raise money to offset the cost to the LEA attributed to fee waivers
400	granted to students through the LEA's foundation.
401	(4) An LEA shall direct donations provided to the LEA through the LEA's foundation in
102	accordance with the LEA's policies governing the foundation.
103	(5) A [school district]LEA may not accept a donation that would create a significant
104	inequity among the schools within the [school district]LEA.
105	R277-407-[6] <u>8</u> . <u>Fee</u> Waivers.
106	(1)(a) All fees are subject to waiver.
107	(b) Fees charged for an activity, class, or program held outside of the regular school
108	day, during the summer, or outside of an LEA's regular school year are subject to waiver.
109	(c) Non-waivable charges are not subject to waiver.
110	(2)(a) Except as provided in Subsection (2)(b), beginning with the 2020-21 school
111	year, an LEA may not use revenue collected through fees to offset the cost of fee waivers by
112	requiring students and families who do not qualify for fee waivers to pay an increased fee
113	amount to cover the costs of students and families who qualify for fee waivers.
114	(b) An LEA may notify students and families that the students and families may
115	voluntarily pay an increased fee amount or provide a donation to cover the costs of other
116	students and families.
117	(c) For an LEA with multiple schools, the LEA shall distribute the impact of fee waivers
118	across the LEA so that no school carries a disproportionate share of the LEA's total fee
119	waiver burden.
120	[(1)](3) An LEA shall provide, as part of any fee policy or schedule, for adequate
121	waivers or other provisions in lieu of fee waivers to ensure that no student is denied the

	Draft 2 - Blue - New Text [Purple] - Deleted Text Red Text - language without School Fees Task Force consensus DRAFT 2 January 4, 2019
422	opportunity to participate in a class or school-sponsored or supported activity because of an
423	inability to pay a fee.
424	[(2)An LEA shall waive textbook fees for eligible students in accordance with
425	Subsection 53G-7-603(2).]
426	[(3)](4) An LEA shall designate at least one person at an appropriate administrative
427	level in each school to review and grant fee waiver requests.
428	[(4)](5) An LEA shall administer the process for obtaining a fee waiver or pursuing an
429	alternative fairly, objectively, without delay, and in a manner that avoids stigma,
430	embarrassment, undue attention, and unreasonable burdens on students and parents.
431	[(5)](6) An LEA may not treat a student receiving a fee waiver or provision in lieu of a
432	fee waiver differently from other students.
433	[(6)](7) A school may not identify a student on fee waiver to students, staff members,
434	or other persons who do not need to know.
435	[(7)](8)(a) An LEA shall ensure that a fee waiver or other provision in lieu of fee waiver
436	is available to any student whose parent is unable to pay a fee.
437	(b) A school or LEA administrator shall verify fee waivers consistent with this rule.
438	[(8)](9) An LEA shall submit <u>school</u> fee [waiver] compliance forms <u>to the</u>
439	Superintendent for each school that affirm compliance with the permanent injunction,
440	consistent with Doe v. Utah State Board of Education, Civil No. 920903376 (3rd District 1994)
441	[that affirm compliance with the permanent injunction].
442	[(9)](10) An LEA shall adopt a <u>fee waiver</u> policy for review <u>and appeal</u> of fee waiver
443	requests which:
444	(a) [gives] provides parents the opportunity to review proposed alternatives to fee
445	waivers;
446	(b) establishes a timely appeal process, which shall include the opportunity to appeal
447	to the LEA or its designee; and
448	(c) suspends any requirement that a given student pay a fee during any period for
449	which the student's eligibility for waiver is under consideration or during which an appeal of

denial of a fee waiver is in process.

	Draft 2 - Blue - New Text [Purple] - Deleted Text Red Text - language without School Fees Task Force consensus DRAFT 2 January 4, 2019
451	[(10)The granting of waivers and provisions in lieu of fee waivers in an LEA may not
452	produce significant inequities through unequal impact on individual schools.]
453	[(11)](11) An LEA may pursue reasonable methods for collecting student fees, but may
454	not, as a result of unpaid fees:
455	(a) exclude a student from a school, an activity, class, or program that is provided,
456	sponsored, or supported by a school;
457	(b) refuse to issue a course grade; or
458	(c) withhold official student records, including written or electronic grade reports,
459	diplomas or transcripts.
460	[(12)](12)(a) A school may withhold student records in accordance with Subsection
461	53G-8-212(2)(a).
462	(b) Notwithstanding Subsection [(12)](12)(a), a school may not withhold any records
463	required for student enrollment or placement in a subsequent school.
464	[(13)](13) A school is not required to waive a non-waivable charge. [fees for class
465	rings, letter jackets, school photos, or yearbooks, which are not required for participation in a
466	class or activity.
467	(14) Expenditures for uniforms, costumes, clothing, or accessories, other than items
468	of typical student dress, which are required for school attendance or participation in school
469	activities, and expenditures for student travel as part of a school team, student group, or other
470	school-approved trip, are fees requiring approval of the LEA, and are subject to the provisions
471	of this section.]
472	R277-407-9. Service In Lieu of Fees Voluntary Requests for Installment Plans.
473	(1) Subject to the provisions of Subsection (2), an LEA may allow a student to perform
474	community service in lieu of a fee, but community service in lieu of a fee may not be required.
475	(2) An LEA may allow a student to perform community service in lieu of a fee if:
476	(a) the LEA establishes a community service policy that ensures that a community
477	service assignment is appropriate to the:

(i) age of the student;

	Red Text - language without School Fees Task Force consensus JRAFT 2 Red Text - language without School Fees Task Force consensus January 4, 2019
479	(ii) physical condition of the student; and
480	(iii) maturity of the student;
481	(b) the LEA's community service policy is consistent with state and federal laws,
482	including:
483	(i) Section 53G-7-504; and
484	(ii) the Federal Fair Labor Standards Act, 29 U.S.C.§201;
485	(c) the community service can be performed within a reasonable period of time; and
486	(d) the service is at least equal to the minimum wage for each hour of service.
487	(3)(a) A student who performs community service may not be treated differently than
488	other students who pay a fee.
489	(b) The community service may not create an unreasonable burden for a student or
490	parent and may not be of such a nature as to demean or stigmatize the student.
491	(4) An LEA shall transfer a student's community service credit to:
492	(a) another school within the [school district]LEA; or
493	(b) another [school district]LEA upon request of the student.
494	(5)(a) An LEA may make an installment payment plan available to a parent or student
495	to pay for a fee.
496	(b) An installment payment plan described in Subsection (5)(a) may not be instigated
497	by the school but must be voluntarily requested by the student or parent.
498	(6) An LEA that charges fees shall adopt rules that include at least the following:
499	(a) a process for obtaining waivers or pursuing alternatives that is administered fairly,
500	objectively, and without delay, and avoids stigma and unreasonable burdens on students and
501	families;
502	(b) a process with no visible indicators that could lead to identification of fee waiver
503	applicants;
504	(c) a process that complies with the privacy requirements of The Family Educational
505	Rights and Privacy Act of 1974, 20 U.S.C.§123g (FERPA);
506	(d) a student may not collect fees or assist in the fee waiver approval process;
507	(e) a standard written decision and appeal form is provided to every applicant; and

DDAETA

Draft 2 - Blue - New Text [Purple] - Deleted Text	
Red Text - language without School Fees Task Force consensu	ıs

DRAFT 2 January 4, 2019

(f) during an appeal the requirement that the fee be paid is suspended.

R277-407-10. Individual and Group Fundraising Requirements.
(1) An LEA governing board shall establish a fundraising policy that includes a
fundraising activity approval process.
(2) An LEA's fundraising policy described in Subsection (1):
(a) may not authorize, establish, or allow for required individual fundraising;
(b) may provide optional individual fundraising opportunities for students to raise money
to offset the cost of the student's fees;
(c) may allow for group fundraisers;
(d) shall prohibit denying a student membership in or participation on a team or group
or in an activity based on the student's non-participation in a fundraiser; and
(e) shall require compliance with the requirements of Rule R277-113 when using
alternative methods of raising revenue that do not include students.
R277-407-[7]11. Fee Waiver Eligibility.
(1) A student is eligible for fee waiver if an LEA receives verification that:
(a) based on family income, the student qualifies for free school lunch under United
States Department of Agriculture child nutrition program regulations;
(b) the student to whom the fee applies receives SSI;
(c) the family receives TANF funding;
(d) the student is in foster care through the Division of Child and Family Services; or
(e) the student is in state custody.
(2) In lieu of income verification, an LEA may require alternative verification under the
following circumstances:
(a) If a student's family receives TANF, an LEA may require a letter of decision
covering the period for which a fee waiver is sought from the Utah Department of Workforce
Services;

	Draft 2 - Blue - New Text [Purple] - Deleted Text Red Text - language without School Fees Task Force consensus DRAFT 2 January 4, 2019
534	(b) If a student receives SSI, an LEA may require a benefit verification letter from the
535	Social Security Administration;
536	(c) If a student is in state custody or foster care, an LEA may rely on the youth in care
537	[custody] required intake form and school enrollment letter or both provided by a case worker
538	from the Utah Division of Child and Family Services or the Utah Juvenile Justice Department.
539	(d) An LEA may not subject a family to unreasonable demands for re-qualification.
540	(3) A school may grant a fee waiver to a student, on a case by case basis, who does
541	not qualify for a fee waiver under Subsection (1), but who, because of extenuating
542	circumstances is not reasonably capable of paying the fee.
543	(4) An LEA may charge a proportional share of a fee or reduced fee if circumstances
544	change for a student or family so that fee waiver eligibility no longer exists[, a proportional
545	share of the fees may be charged].
546	R277-407-[8]12. Fees for Textbooks and Remediation.
547	(1) An LEA may not charge a fee for:
548	(a) a textbook as provided in Section 53G-7-603, except for a textbook used for a
549	concurrent enrollment or advanced placement course as described in Subsection (2); or
550	(b) a remediation course, if, as described in Subsection 53G-7-504(1)(b):
551	(i) the student or the student's parent is financially unable to pay the fee;
552	(ii) the fee for remediation would constitute an extreme financial hardship on the
553	student or student's parent; or
554	(iii) the student has suffered a long-term illness, death in the family, or other major
555	emergency.
556	(2)(a) Except as provided in Subsection (2)(b), an LEA may charge a fee for a textbook
557	used for a concurrent enrollment or advanced placement course and the fee is waivable as
558	described in Section R277-407-8.
559	(b) An LEA shall waive a fee for a textbook used for a concurrent enrollment or

(i) the student or the student's parent is financially unable to pay the fee;

560

561

advanced placement course if:

	Draft 2 - Blue - New Text [Purple] - Deleted Text Red Text - language without School Fees Task Force consensus DRAFT 2 January 4, 2019
562	(ii) the fee would constitute an extreme financial hardship on the student or student's
563	parent; or
564	(iii) the fee would create a hardship on the student or the student's family due to a
565	compelling personal or family circumstance.
566	R277-407-13. Budgeting and Spending Revenue Collected Through Fees – Fee Revenue
567	Sharing Requirements.
568	(1) An LEA shall follow the general accounting standards described in Rule R277-113
569	for treatment of fee revenue.
570	(2) An LEA shall:
571	(a) establish a spend plan for the revenue collected from each fee charged; and
572	(b) if the LEA has two or more schools within the LEA, share revenue [loss]lost due to
573	fee waivers across the LEA.
574	(3)(a) Financial inequities or disproportional impact of fee waivers may not fall
575	inequitably on any one school within [a school district]an LEA.
576	(b) An LEA that has multiple schools shall establish a procedure to identify and address
577	potential inequities due to the impact of the number of students who receive fee waivers within
578	each of the LEA's schools.
579	R277-407-[8]14. Fee Waiver Reporting Requirements.
580	(1) An LEA shall attach to its annual S-3 statistical report for inclusion in the [State]
581	Superintendent's [of Public Instruction's] annual report the following:
582	(a) a summary of:
583	(i) the number of students in the LEA given fee waivers;
584	(ii) the number of students who worked in lieu of a waiver; and
585	(iii) the total dollar value of student fees waived by the LEA;
586	(b) a copy of the LEA's fee and fee waiver policies;
587	(c) a copy of the LEA's fee schedule for students; and
588	(d) the notice of fee waiver criteria provided by the LEA to a student's parent or

	Draft 2 - Blue - New Text [Purple] - Deleted Text Red Text - language without School Fees Task Force consensus DRAFT 2 January 4, 2019
589	guardian.
590	(e) a fee waiver compliance form approved by the Superintendent for each school and
591	LEA.
592	R277-407-15. Superintendent and LEA Policy and Training Requirements.
593	(1) The Superintendent shall provide ongoing training, informational materials, and
594	model policies, as available, for use by LEAs.
595	(2) The Superintendent shall provide online training and resources for LEAs regarding:
596	(a) an LEA's fee approval process;
597	(b) LEA notification requirements;
598	(c) LEA requirements to establish maximum fees;
599	(d) fundraising practices;
600	(e) fee waiver eligibility requirements, including requirements to maintain student and
601	family confidentiality; and
602	(f) community service or fundraising alternatives for students and families who qualify
603	for fee waivers.
604	(3) An LEA governing board shall annually review the LEA's policies on school fees,
605	fee waivers, fundraising, and donations.
606	(4) An LEA shall develop a plan for, at a minimum, annual training of LEA and school
607	employees on fee related policies enacted by the LEA specific to each employee's job
608	function.
609	R277-407-16. Enforcement.
610	(1) The Superintendent shall monitor LEA compliance with this rule:
611	(a) through the compliance reports provided in Section R277-407-8; and
612	(b) by such other means as the Superintendent may reasonably request at any time.
613	(2) If an LEA fails to comply with the terms of this rule or request of the Superintendent,
614	the Superintendent shall send the LEA a first written notice of non-compliance, which shall
615	include a proposed corrective action plan.

	Draft 2 - Blue - New Text [Purple] - Deleted Text Red Text - language without School Fees Task Force consensus DRAFT 2 January 4, 2019
616	(3) Within 45 days of the LEA's receipt of a notice of non-compliance, the LEA shall:
617	(a) respond to the allegations of noncompliance described in Subsection (2); and
618	(b) work with the Superintendent on the Superintendent's proposed corrective action
619	plan to remedy the LEA's noncompliance.
620	(4)(a) Within fifteen days after receipt of a proposed corrective action plan described
621	in Subsection (3)(b), an LEA may request an informal hearing with the Superintendent to
622	respond to allegations of noncompliance or to address the appropriateness of the proposed
623	corrective action plan.
624	(b) The form of an informal hearing described in Subsection (4)(a) shall be as directed
625	by the Superintendent.
626	(5) The Superintendent shall send an LEA a second written notice of non-compliance
627	and request for the LEA to appear before a Board standing committee if:
628	(a) the LEA fails to respond to the first notice of non-compliance within 60 days; or
629	(b) the LEA fails to comply with a corrective action plan described in Subsection (3)(b)
630	within the time period established in the LEA's corrective action plan.
631	(6) If an LEA that failed to respond to a first notice of non-compliance receives a
632	second written notice of non-compliance, the LEA may:
633	(a)(i) respond to the notice of non-compliance described in Subsection (5)(a); and
634	(ii) work with the Superintendent on a corrective action plan within 30 days of receiving
635	the second written notice of non-compliance; or
636	(b) seek an appeal as described in Subsection (8)(b).
637	(7) If an LEA that failed to respond to a first notice of non-compliance fails to comply
638	with either of the options described in Subsection (6), the Superintendent shall impose one of
639	the financial consequences described in Subsection (10).
640	(8)(a) Prior to imposing a financial consequence described in Subsection (10), the
641	Superintendent shall provide an LEA thirty days' notice of any proposed action.
642	(b) The LEA may, within fifteen days after receipt of such notice request an appeal.
643	(9) If the LEA does not request a hearing, or if after a hearing the Superintendent finds
644	that the allegations of noncompliance are substantially true, the Superintendent may continue

	Draft 2 - <u>Blue</u> - New Text [Purple] - Deleted Text Red Text - language without School Fees Task Force consensus January 4, 2019
645	with the suggested corrective action, formulate a new form of corrective action or additional
646	terms and conditions which must be met and may proceed with the appropriate remedy which
647	may include an order to return funds improperly collected.
648	(10) A financial consequence may include:
649	(a) requiring an LEA to repay improperly charged fees, commensurate with the level
650	of non-compliance;
651	(b) withholding all or part of an LEA's monthly Minimum School Program funds until the
652	LEA comes into full compliance with the Superintendent's corrective action plan; and
653	(c) suspending the LEA's authority to charge fees for an amount of time specified by
654	the Superintendent in the determination.
655	(11) The Superintendent's decision described in Subsection (9) is final and no further
656	appeals are provided.
657	KEY: education, school fees
658	Date of Enactment or Last Substantive Amendment: September 21, 2017
659	Notice of Continuation: July 19, 2017
660	Authorizing, and Implemented or Interpreted Law: Art X Sec 2; Art X Sec 3;
661	Subsection 53E-3-401(4); 53G-7-503; Doe v. Utah State Board of Education, Civil No.
662	920903376